

**WALLA WALLA CITY COUNCIL**  
**Regular Meeting Minutes**  
**November 28, 2018**

**1. CALL TO ORDER**

Mayor Clark called the meeting to order at 7:00 p.m.

Present: Councilmembers Yazmin Bahena, Riley Clubb, Jerry Cummins, Myron Huie, Steve Moss, Tom Scribner, and Mayor Barbara Clark.

Absent: None.

City staff in attendance: City Manager Nabel Shawa, City Attorney Tim Donaldson, Development Services Director Elizabeth Chamberlain, Fire Chief Bob Yancey, Engineer Adam Klein, and City Clerk Kammy Hill.

**2. PLEDGE OF ALLEGIANCE/MOMENT OF SILENCE**

Councilmember Moss led the pledge of allegiance followed by a moment of silence.

**3. PUBLIC COMMENTS**

No one chose to address the City Council at this time.

**4. CONSENT AGENDA**

City Clerk Hill introduced the Consent Agenda, Items A through G, as follows:

- A. Resolution No. 2018-119 sets December 19, 2018 as the public hearing date to consider the Bachtold annexation.
- B. Resolution No. 2018-120 authorizing an intergovernmental agreement with the Washington State Health Care Authority for ground emergency medical transport to allow for reimbursement for transport of Medicaid-eligible patients.
- C. Resolution No. 2018-121 supporting the exploration to create a Regional Fire Protection Service Authority.

**WALLA WALLA CITY COUNCIL MINUTES  
NOVEMBER 28, 2018  
PAGE 2**

- D. Resolution No. 2018-122 awarding the bid for the 2018 CDBG sidewalk project to Moreno & Nelson Construction in the amount of \$186,878.
- E. Ordinance No. 2018-46 amending the Municipal Code to designate agent for receiving claims and accepting service of process.
- F. Approval of minutes of the regular meeting held November 7, 2018.
- G. Approval of minutes of the special Work Session held November 12, 2018.

City Manager Shawa provided a brief explanation on Resolution No. 2018-121 that shows the City's support for exploration of a regional fire authority to maintain and improve the level of fire and emergency medical services provided within the City, Fire District No. 4, and City of College Place. The provision of quality ambulance services is one of the driving factors in examining the potential benefits. A report back to the governing bodies is anticipated in late summer or early fall 2109. There have been other regional fire authorities formed within Washington State. Fire District No. 4 has already adopted a similar resolution.

Mayor Clark invited public input. No one in the audience chose to address the City Council on any of these items.

**Councilmember Cummins moved to adopt Consent Agenda Items A through G. Councilmember Moss seconded the motion. The motion unanimously carried with 7 yes votes and 0 no votes.**

**5. ACTIVE AGENDA**

- A. Resolution No. 2018-123 modifying a proposed annexation boundary generally located adjacent to Airport Road and Isaacs Avenue.

Development Services Director Chamberlain reviewed:

- Annexation process.
- Annexation petition boundary and properties with outside utility agreements within the area.
- Staff has modified their initial recommendation to expand the boundary from 117 acres to only 56 acres.

**WALLA WALLA CITY COUNCIL MINUTES**  
**NOVEMBER 28, 2018**  
**PAGE 3**

There was discussion on:

- Opposition to the City doing “land grabs” with annexation petitions.
- Number of property owners in the additional property proposed for annexation and opposition to annexation by these property owners.

Mayor Clark invited public input.

Ron Klicker, property owner in area, thanked staff for recommending a further modification to the proposed annexation boundaries that excludes his property.

R.L. McFarland, 3731 Middle Waitsburg Road, Walla Walla, had various comments on providing notice of intent to annex to property owners and annexation of property that is not included in an annexation petition.

Betty Walker, 3155 Melrose, Walla Walla, commented that her parcels are land-locked with a private road for access and she is opposed to her property being included in the proposed annexation.

Sarah McClure, Langdon Group LLC, owner of Pape Machinery and adjacent parcels, questioned the value they would get from their property being included in the City limits; and commented the City’s stormwater fees are very onerous, especially on properties that contain their own stormwater runoff. They would like their two parcels that don’t have outside utility agreements excluded from the annexation boundaries.

David Larson, 8693 Mill Creek Road, Walla Walla, felt the City should be helping properties within its urban growth area with infrastructure improvements.

Scott Morasch, 3380 Isaacs Avenue, Walla Walla, suggested that even people with outside utility agreements did not want to be included in the City limits because of City business and occupation taxes. Mr. Morasch is pleased staff is recommending a further modification to the proposed annexation boundaries to exclude his property.

Allen Gillespie, Gillespie Roofing, commented his properties are east of Airport Way and was unaware they have existing outside utility agreements.

**WALLA WALLA CITY COUNCIL MINUTES  
NOVEMBER 28, 2018  
PAGE 4**

David Larson commented that the City's outside utility agreements are a false contract to obtain City services.

There was discussion on:

- The City's policy is that annexation must occur before City utility services are extended, eliminating the need for outside utility agreements.
- Staff review of annexation boundaries for good planning and meetings with individual property owners. A financial analysis can be done easily by City staff for individual properties.
- Initial meeting notices regarding the proposed annexation were mailed November 7. A notice with revised map was sent before the Thanksgiving holiday.
- Lawfully operating businesses will be grandfathered in after annexation. Annexation would have no impact on the businesses operating on the Walker property because they are permitted uses.
- Vacated right-of-way remains vacated even after annexation.
- Tonight's action will establish the boundaries of the proposed annexation and is one of the beginning steps in the annexation process.
- City services available to properties within the City.
- Notification process and ensuring notices are timely sent to all property owners within a proposed annexation, including exploration of other methods for notification to improve transparency and communication.

**It was moved by Councilmember Cummins to adopt revised Resolution No. 2018-123 to modify the annexation boundary from 17 acres to 56 acres. Councilmember Moss seconded the motion.**

There was further discussion on "land grabs" and an analysis of the financial impacts and benefits to properties within the proposed annexation.

**Councilmember Scribner moved to amend the boundaries to only include the properties in the annexation petition, the properties owned by Nelson Irrigation, and the parcel where Pape Machinery is located. Councilmember Moss seconded the motion. The amendment unanimously carried with 7 yes votes and 0 no votes.**

**WALLA WALLA CITY COUNCIL MINUTES  
NOVEMBER 28, 2018  
PAGE 5**

**The motion to adopt revised Resolution No. 2018-123 as amended unanimously carried with 7 yes votes and 0 no votes.**

- B. Resolution No. 2018-124 adopting the 2019 State legislative priorities;  
and  
Resolution No. 2018-125 adopting the 2019 Federal legislative priorities.

City Manager Shawa reported these priorities had been drafted by the Legislative Committee and discussed at a Council Work Session.

**Councilmember Cummins moved to adopt Resolution No. 2018-124. Councilmember Huie seconded the motion.**

Councilmember Moss reported on a meeting with Senator Walsh to discuss the selection of Walla Walla as an anchor community to end youth homelessness. This is a very focused initiative and Walla Walla is one of four communities in Washington State selected for this initiative. Another issue discussed was supporting the allocation of a portion of state sales tax revenue back to local communities for affordable housing.

**The motion to adopt Resolution No. 2018-124 unanimously carried with 7 yes votes and 0 no votes.**

There were comments on recycling and the need for a State-wide recycling facility.

**Councilmember Cummins moved to adopt Resolution No. 2018-125. Councilmember Moss seconded the motion.**

Mayor Clark invited public input. No one in the audience chose to address the City Council on these items.

**The motion to adopt Resolution No. 2018-125 unanimously carried with 7 yes votes and 0 no votes.**

- C. Resolution No. 2018-118 regarding use of lodging tax revenues.

Councilmember Scribner, Chair of the Lodging Tax Advisory Committee, reviewed the recommendation from the Lodging Tax Advisory Committee.

**WALLA WALLA CITY COUNCIL MINUTES  
NOVEMBER 28, 2018  
PAGE 6**

**Councilmember Scribner moved to adopt Resolution No. 2018-118.  
Councilmember Cummins seconded the motion.**

Mayor Clark invited public input. No one in the audience chose to address the City Council on this issue.

Council thanked Councilmember Scribner for his guidance and service on the Lodging Tax Advisory Committee.

**The motion to adopt Resolution No. 2018-118 unanimously carried with 7 yes votes and 0 no votes.**

D. Approval of minutes of the Work Session held November 5, 2018.

**Councilmember Moss moved to approve the minutes of the Work Session held November 5, 2018. Councilmember Huie seconded the motion. The motion unanimously carried with 6 yes votes, 0 no votes, and 1 abstention by Councilmember Bahena.**

**6. COUNCIL MEMBER MEETING REPORTS**

Councilmember Moss reported attendance at a tour of the new Women and Children shelter at the Christian Aid Center held November 19; the Work Session held November 26; the Children's Resilience Initiative meeting held November 27; and a presentation on a new program entitled "A Way Home" to end youth homelessness held November 28.

Councilmember Huie reported attendance at the Washington State Department of Transportation informational meeting regarding the State Route 125 roundabout project held November 8; the Veterans Day parade held November 11; the World War II Memorial dedication held November 11; the special Work Session held November 12; the Fort Walla Walla Museum Board meeting held November 13; the Chamber of Commerce business after hours event held November 13; the employee recognition luncheon held November 15; the Apple Cup held November 23; the Work Session held November 26; the Port of Walla Walla Economic Development Advisory Committee meeting held November 27; and a Committee on Committees meeting held November 28.

**WALLA WALLA CITY COUNCIL MINUTES**  
**NOVEMBER 28, 2018**  
**PAGE 7**

Councilmember Bahena reported attendance at the special Work Session held November 12; the Valley Transit Board meeting held November 15; the Downtown Walla Walla Foundation Board meeting held November 20; the Work Session held November 26; and a Committee on Committees meeting held November 28.

Councilmember Cummins reported attendance at a KUJ radio interview held November 9; the Veterans Day Parade held November 11; the special Work Session held November 12; the Valley Transit entrance audit conference held November 14; the employee recognition luncheon held November 15; the Valley Transit Board meeting held November 15; the Borleske Stadium Association Board meeting held November 19; the Valley Transit selection committee meeting held November 20; the Housing Authority Board meeting held November 26; the City's entrance audit conference held November 26; and the Work Session held November 26.

Councilmember Clubb reported attendance at a panel on local government held November 8; presentations on the affordable housing task force recommendations held November 9 and November 13; the Blue Mountain Action Council Board meeting held November 15; and the Community Council meeting held November 27.

Councilmember Scribner reported attendance at the Washington State Department of Transportation informational meeting regarding the State Route 125 roundabout project held November 8; the Lodging Tax Advisory Committee meeting held November 9; the special Work Session held November 12; the Bicycle & Pedestrian Advisory Committee meeting held November 13; the Valley Transit Board meeting held November 15; the Lodging Tax Advisory Committee meeting held November 16; the agenda preparation meeting held November 19; a meeting regarding the proposed lease of Crawford Park to Valley Transit held November 20; the Work Session held November 26; and the agenda preparation meeting held November 28.

Mayor Clark reported attendance at the Grapevine radio show held November 9; the Veterans Day parade held November 11; the World War II Memorial dedication held November 11; the special Work Session held November 12; the employee recognition luncheon held November 15; the Borleske Stadium Association Board meeting held November 19; a tour of the new Women and Children shelter at the Christian Aid Center held

**WALLA WALLA CITY COUNCIL MINUTES  
NOVEMBER 28, 2018  
PAGE 8**

November 19; the agenda preparation meeting held November 19; a meeting regarding the proposed lease of Crawford Park to Valley Transit held November 20; a meeting with representatives of the Sherwood Trust held November 21; the City's entrance audit conference held November 26; the Work Session held November 26; the Oath of Office ceremony for a new police officer held November 26; the Port of Walla Walla Economic Development Advisory Committee meeting held November 27; a presentation on a new program entitled "A Way Home" to end youth homelessness held November 28; the agenda preparation meeting held November 28; and served as a judge of Christmas decorations at Affinity of Walla Walla held November 28.

**7. UNFINISHED AND NEW BUSINESS**

**Councilmember Huie moved to make the following reappointments:**

- **Stacy Buchanan to the Bicycle & Pedestrian Advisory Committee for a term expiring December 31, 2021;**
- **Kay Wessel (representing organizations required to collect lodging taxes) and James Payne (representing organizations eligible to be funded by lodging taxes) to the Lodging Tax Advisory Committee for terms expiring December 31, 2021;**
- **Kenneth Bowen to the Parks, Recreation & Urban Forestry Advisory Board for a term expiring December 31, 2021;**
- **Kent Huxel and Carlan Bradshaw to the Planning Commission for terms expiring December 31, 2021**

**Councilmember Scribner seconded the motion. The motion unanimously carried with 7 yes votes and 0 no votes.**

**Councilmember Scribner moved to allow the Mayor to appoint three Councilmembers to an ad hoc committee to work with the City Manager and Sherwood Trust to put together tutorials on the election of members of Council by wards and general City operations. Councilmember Huie seconded the motion.**

Council suggested that the ad hoc committee be comprised of the three members whose seats are not up for election in 2019. There was brief discussion.

**The motion to allow the Mayor to appoint three Councilmembers to an ad hoc committee to work with the City Manager and Sherwood Trust to put together tutorials on the election of members of Council by wards and**

WALLA WALLA CITY COUNCIL MINUTES  
NOVEMBER 28, 2018  
PAGE 9

general City operations unanimously carried with 7 yes votes and 0 no votes.

8. ADJOURNMENT

There being no further business, the meeting adjourned at 8:56 p.m.