

WALLA WALLA CITY COUNCIL
Regular Meeting Minutes
April 26, 2017

1. CALL TO ORDER

Mayor Pomraning called the meeting to order at 7:00 p.m. at the Whitman College Reid Campus Center, 280 Boyer Avenue, Walla Walla.

Present: Councilmembers Jim Barrow, Barbara Clark, Jerry Cummins, Dick Morgan, Steve Moss, Tom Scribner, and Mayor Allen Pomraning.

Absent: None.

City staff in attendance: City Manager Nabel Shawa, City Attorney Tim Donaldson, Deputy City Manager Byron Olson, Public Works Director Ki Bealey, Fire Chief Bob Yancey, Development Services Director Elizabeth Chamberlain, Human Resource Director Pam Taylor, Acting Parks & Recreation Director Andy Coleman, Senior Planner Jon Maland, and City Clerk Kammy Hill.

2. PLEDGE OF ALLEGIANCE/MOMENT OF SILENCE

Councilmember Barrow led the pledge of allegiance followed by a moment of silence.

3. PRESENTATIONS

Shane Laib, Manager of the Downtown Walla Walla Foundation Farmers Market, invited attendance at the grand opening of the market on May 6 and outlined some of the programs being offered. The Farmers Market also received the 2017 Economic Vitality for Excellence on Main Street award. Mayor Pomraning commended the efforts of the Downtown Walla Walla Foundation and Mr. Laib.

4. PUBLIC COMMENTS

John Christy, 837 Hobson Street, Walla Walla, expressed his indignation of the removal of trees on Main Street on Arbor Day and asked the City to consider decreasing the size of the replacement trees so they are not as stressed and will grow faster.

WALLA WALLA CITY COUNCIL MINUTES
APRIL 26, 2017
PAGE 2

Penny Hawkins, 624 Hobson Street, Walla Walla, asked the City to replace the benches and tables removed from Heritage Park.

Randy Grudzinski, 3331 Panacres Lane, Walla Walla, commented on the format of the agenda and democracy.

5. CONSENT AGENDA

Mayor Pomraning introduced the Consent Agenda, Items A through J, as follows:

- A. Accept resignation of Pamela Cress from the Walla Walla Housing Authority Board effective June 1, 2017.
- B. Washington State Liquor & Cannabis Board: New liquor license application for Thai Ploy, 25 S. Spokane Street.
- C. Resolution No. 2017-34 declares the property located at 712 Whitman Street as surplus and authorizes its sale.
- D. Ordinance No. 2017-11 amends the Municipal Code to increase the amount of the change revolving fund.
- E. Ordinance No. 2017-12 approving a labor agreement with the Walla Walla Police Guild for 2016-2018.
- F. Resolution No. 2017-35 setting a public hearing date for May 24, 2017 to vacate Nakomis Lane and Linden Lane. (Whitman College dining hall development).
- G. Resolution No. 2017-36 awarding the bid for the 2017 Olympia Drive/Cedar Street sewer CIPP lining projects to Columbia Pumping and Construction in the amount of \$135,504.27.
- H. Approval of minutes of the regular meeting held March 22, 2017.
- I. Approval of minutes of the Work Session held April 10, 2017.
- J. Approval of minutes of the regular meeting held April 12, 2017.

WALLA WALLA CITY COUNCIL MINUTES
APRIL 26, 2017
PAGE 3

Council asked for an amendment to accept the resignation of Pamela Cress with regrets; and recognized the work of City Attorney Donaldson and staff on Item C.

Mayor Pomraning invited public input. No one in the audience chose to address the City Council on any of these items.

Councilmember Barrow moved to adopt Consent Agenda Items A through J with an amendment to Item A to accept the resignation with regrets. Councilmember Moss seconded the motion. The motion unanimously carried with 7 yes votes and 0 no votes.

6. ACTIVE AGENDA

A. Report by City Manager Shawa on meetings with employees of the Police Station and Service Center.

City Manager Shawa reviewed:

- Overview of city-owned property for locating a homeless camp.
- Proposed sleeping center at the City Service Center property will be much different than the current camp at Par 72 Drive:
 - Sleeping area enclosed by 8' chain link fence, three strand barbwire at top.
 - Street side fencing covered with privacy wind screen.
 - Two gates (per fire code) for Moore Street access.
 - No gates/access into Service Center yard/parking.
 - Internal posters providing information for BMAC, Helpline, YWCA, Christian Aid, etc. (denoting location, phone number, services offered).
 - Occupants will have an assigned sleeping spot, and access to water, porta-potties, and a garbage dumpster.
 - No minors, no guests, no fires, no drugs, no alcohol, no partying. The City will provide just a place to sleep safely and connect with service providers.
 - Sleeping site opens in early evening (6:00 p.m.) and must be vacated by 8:00 a.m. daily. All personal items go into the storage area/containers or out the gate in the morning.
 - No dimensional lumber, tin roofing, extension cords, generators, etc. will be allowed. Only what can fit into the assigned storage container or can be carried out daily.

WALLA WALLA CITY COUNCIL MINUTES

APRIL 26, 2017

PAGE 4

- The gate will be staffed from 6:00 p.m. to 10:00 p.m. (Blue Mountain Action Council, Walla Walla County Health, or Walla Walla Homeless Alliance).
- From 10:00 p.m. to 8:00 a.m. a security guard will be on site, seven days a week.

Meetings were held with City staff (Police, Public Works, Development Services and Parks) to discuss locating a sleeping area within the City Service Center operations yard. After expressing operational concerns and perceptions, staff is willing to support the effort to locate a sleeping center at the Service Center, but would like input into a specific location to minimize operational disruptions and public access.

- B. Public hearing and Ordinance No. 2017-13 adopting an interim zoning ordinance regarding designated camping areas.

City Attorney Donaldson reviewed the issues with the no camping ordinance requiring a camping area be located in a City park. This interim zoning ordinance would allow the City Manager to consider properties zoned public reserve, such as the City Service area. City Attorney Donaldson entered the sworn affidavits of William Kelly, Rachel Kline, and Keith Nerdin regarding the current location of the homeless camp into the record. The duration of this interim zoning ordinance is one year and work plan dates are established in the ordinance.

Mayor Pomraning declared the public hearing open at 7:43 p.m.

Richard Harper, 2523 Williams Place, Walla Walla, expressed concerns with allowing the City Manager to site a homeless camp on property zoned public reserve without community involvement.

Stephanie Sites, 114 N. Touchet #2, Walla Walla, commented on problems with a "sleeping only" shelter.

Randy Grudzinski, 3331 Panacres Lane, Walla Walla, expressed concerns with allowing the City Manager the authority to make such broad decisions.

There being no further public testimony, Mayor Pomraning declared the public hearing closed at 7:50 p.m.

WALLA WALLA CITY COUNCIL MINUTES
APRIL 26, 2017
PAGE 5

City Manager Shawa reported this interim zoning ordinance would simply broaden the allowable areas for a sleeping center to any City-owned property, not just public parks. The City Council has already authorized the City Manager to designate the location although this decision will not be made without the City Council's knowledge.

There was discussion on:

- Limiting the area to only the Service Center property is spot zoning and is illegal.
- Timeline for the work plan and having staff attempt to complete in 2017.
- Requiring a notice period to the public before a sleeping center is relocated. This is not applicable to the interim zoning ordinance.
- The proposed ordinance does not remove any responsibility from the City Council.

Councilmember Scribner moved to adopt Ordinance No. 2017-13.
Councilmember Barrow seconded the motion.

Council clarified that this ordinance is specific to property zoned public reserve.

The motion to adopt Ordinance No. 2017-13 unanimously carried with 7 yes votes and 0 no votes.

- C. Ordinance No. 2017-14 amending Ordinance No. 2016-31 relating to the trespass of persons from City property.

City Attorney Donaldson explained that Ordinance No. 2016-31 established rules for people to remain on City property. This amendment would allow rules promulgated for the sleeping center to be enforced under the trespass ordinance. It will also allow expansion of enforcement authority.

Mayor Pomraning invited public input. No one in the audience chose to address the City Council on this issue.

Councilmember Cummins moved to adopt Ordinance No. 2017-14.
Councilmember Morgan seconded the motion.

WALLA WALLA CITY COUNCIL MINUTES
APRIL 26, 2017
PAGE 6

Councilmember Clark commented that the primary problem with the existing camp is a lack of authority to enforce rules. There has to be some authority to successfully run a camp.

The motion to adopt Ordinance No. 2017-14 unanimously carried with 7 yes votes and 0 no votes.

- D. Homeless Camp: Proposed motion to direct the City Manager to exercise authority granted by Ordinance No. 2017-04 to determine where to locate a designated camping area, and supersede prior direction regarding particular camp locations.

City Manager Shawa reported the City Council has given the City Manager authority to locate a camp. Staff is hoping the City Council will support staff's recommendation to move the camp and locate a sleeping center at the City Service Center property.

Mayor Pomraning invited public input.

The following offered comments on relocating the homeless camp, homelessness, and the proposed sleeping center:

- Yusef Abdulwahid, 906 Highland Road, Walla Walla.
- Chuck Hindman, 57 Paintbrush Court, Walla Walla.
- Cindy Godard-Gross, no address provided.
- Peter Brick, 1566 J Street, Walla Walla.
- Stephanie Sites, 114 Touchet #2, Walla Walla.
- Timothy Ruybalid, 2090 Alco, Walla Walla.
- Terri Beeman, Blue Valley RV Park, 50 George Street, Walla Walla.
- Chris Howard, 734 University Street, Walla Walla.
- Sharon Schiller, 1414 Topaz, Walla Walla.
- Beth Call, 102 Otis Street, Walla Walla.
- Randy Klassen, 215 Aspen Street, Walla Walla.
- Class of students from Rogers School working towards purchase of playground equipment for Fort Walla Walla Park.
- Elijah Kline, 321 E. Oak Street, Walla Walla.
- Craig Volwiler, 3276 Plaza Way, Walla Walla.
- Tim Hockett, 570 County Road 448, Walla Walla.
- Diane Davis, 358 SE Highland Road, College Place.
- Kristy Drake Perry, 1038 SE Scenic View Drive, College Place.
- Kent Van Cleave, 1033 E. Alder, Walla Walla.
- Sally Sundin, 1088 Aubin, Walla Walla.

WALLA WALLA CITY COUNCIL MINUTES

APRIL 26, 2017

PAGE 7

- Richard Harper, 2523 Williams, Walla Walla.
- Alda Postlewait, no address provided.
- Bob Radke, 2408 Blue Creek Road, Walla Walla.
- Timothy Bruner, 221 E. Birch, Walla Walla.

Mayor Pomraning recessed the meeting for a break at 9:22 p.m. The meeting reconvened at 9:32 p.m. with Councilmember Moss absent.

Mayor Pomraning resumed public input:

- Mary Loiacono, 1110 Hobson Street, Walla Walla.
- William Kelly, 5 E. Rees, Walla Walla.
- Randy Grudzinski, 3331 Panacres, Walla Walla.
- Rachel Kline, 321 E. Oak, Walla Walla.
- Don Anderson, 880 Reser Road.
- Doug Easley, PO Box 2495, Walla Walla.
- Lawrence Paoletta, 253 Marcus, Walla Walla.

Councilmember Barrow moved to direct the City Manager to exercise the authority granted by Ordinance No. 2017-04 to determine where to locate a designated camping area, and supersede prior direction regarding particular camp locations. Councilmember Morgan seconded the motion.

There was discussion on:

- Need for an aggressive social service program to deal with a population that has issues, including the development of a day center.
- It is not the City's obligation to solve the problem of homelessness but does need to ensure a safe place to sleep. Homeless people need to have a stable living environment to move on to the next step.
- The City has a legal responsibility to provide a sleeping location with enactment of its no camping ordinance.

The motion to direct the City Manager to exercise the authority granted by Ordinance No. 2017-04 to determine where to locate a designated camping area, and supersede prior direction regarding particular camp locations unanimously carried with 6 yes votes and 0 no votes.

- E. Resolution No. 2017-37 approving a shoreline management substantial development permit from Whitman College for site

WALLA WALLA CITY COUNCIL MINUTES
APRIL 26, 2017
PAGE 8

development and construction of a new residential dining hall (File # SHR-16-0002).

Mayor Pomraning polled the City Council for any conflicts of interest or appearance of fairness issues.

Councilmember Scribner disclosed that a member of his law firm has performed work for Whitman College.

Senior Planner Maland reviewed the background of the application. The owners of the property on Otis Street and Whitman College have concluded the sale/purchase of property.

Councilmember Cummins moved to adopt Resolution No. 2017-37. Councilmember Clark seconded the motion. The motion unanimously carried with 6 yes votes and 0 no votes.

F. Approval of minutes of the special meeting held April 19, 2017.

Councilmember Scribner moved to approve the minutes of the special meeting held April 19, 2017. Councilmember Clark seconded the motion. The motion unanimously carried with 5 yes votes, 0 no votes, and 1 abstention by Councilmember Barrow.

7. COUNCIL MEMBER MEETING REPORTS

Councilmember Morgan passed on his meeting reports due to the meeting time.

Councilmember Barrow reported attendance at the Infrastructure Improvement Advisory Committee meeting held April 13; the Blue Mountain Action Council Board meeting held April 20; and the STAR project board meetings held April 24 and April 25.

Councilmember Cummins reported attendance at the Chamber of Commerce legislative call on April 17; the Souport fundraiser held April 19; the Good Roads Committee meeting held April 19; and the Valley Transit Board meeting held April 20.

**WALLA WALLA CITY COUNCIL MINUTES
APRIL 26, 2017
PAGE 9**

Councilmember Clark reported attendance at the Souport fundraiser held April 19; the Fire Pension Board meeting held April 19; and the special Council meeting held April 19.

Councilmember Scribner had no meetings to report.

Mayor Pomraning reported attendance at the Emergency Management Board meeting held April 18; the Souport fundraiser held April 19; the special Council meeting held April 19; the Good Roads Committee meeting held April 19; and the agenda preparation meeting held April 19.

8. UNFINISHED AND NEW BUSINESS

Councilmember Clark reported the Senior Center's western spaghetti fundraiser is May 5 from 4:30 to 7:00 p.m.

Mayor Pomraning suggested considering the short term rental issue as two separate issues. One is the issue of local residents renting out a portion of their home and the other issue is the vacation rental of homes as a business.

9. ADJOURNMENT

There being no further business, the meeting adjourned at 10:26 p.m.